Non-DoD Project Sponsor Guide

MIT Lincoln Laboratory (MIT-LL)
Federally Funded Research & Development Center (FFRDC)

July 2023

Provides Non-DoD government sponsors/customers with instructions on how to initiate, fund, and make changes to research and development (R&D) projects on the USAF/MIT-LL FFRDC Contract issued 28 April 2015.
Changes From Mar 2022 Version

- Added language for funding documents pursuant to AFI 65-118.
- Added language to describe Project Statement of Work.
Contents

I. Introduction ........................................................................................................... 3

II. Project Initiation, Funding, and Changes ..................................................... 4
    A. Non-DoD Unclassified R&D Project Guidance ........................................ 4
    B. Non-DoD Classified R&D Project Guidance ............................................. 10
    C. De-obligations ............................................................................................ 15
    D. Annual Sponsor Evaluation ........................................................................ 15

III. Estimated Processing Timelines ................................................................. 16

IV. Points of Contact ......................................................................................... 17

V. Frequently Asked Questions ........................................................................... 18

VI. Attachments .................................................................................................. 22
I. Introduction

The purpose of this guide is to provide federal government sponsors/users outside of the DoD (AKA Non-DoD) with the procedures for initiating, funding, and making changes to research and development (R&D) projects on the Air Force/MIT-LL FFRDC contract FA8702-15-D-0001. In accordance with the DoD Sponsoring Agreement, all federally sponsored work (DoD and non-DoD) will be performed on the Air Force Prime Contract. The Air Force Life Cycle Management Center (AFLCMC), Strategic Services Division (AFLCMC/AZS) at Hanscom AFB, is responsible for management and administration of the USAF/MIT-LL FFRDC contract.

These established procedures are based on the:

1. DoD Sponsoring Agreement, which states “maximum technical freedom shall be afforded to MIT-LL and to individual project sponsors in formulating and executing projects”

2. Air Force/MIT-LL FFRDC Indefinite-Delivery Indefinite-Quantity (IDIQ) contract where terms and conditions are established, and all work is performed on a cost reimbursement, no fee basis

3. Federal policy on R&D contracting and the “special relationship” between the FFRDC and the government, in accordance with FAR 35.017

4. DoD federally Funded Research and Development Center (FFRDC) Program, DoD Instruction 5000.77

Questions related to this document or any of the procedures described herein may be directed to AFLCMC/AZS. Contact Information is provided in Section IV (Points of Contact) of this Guide.
II. Project Initiation, Funding, and Changes: A. Non-DoD Unclassified R&D Project Guidance

1. Initiating a new project

Due to the imprecise and evolving nature of R&D work, the “special relationship” between the FFRDC and the Government, and the need for efficient operation, AFLCMC/AZS designed a streamlined and flexible process requiring basic documentation from MIT-LL and the project sponsor.

During the Non-DoD project formation stage MIT-LL will assign a unique 5-digit project number (ex: MIT-LL Project Number 12345). The project sponsor shall use this project number in all correspondence with both AFLCMC/AZS and MIT-LL. The Sponsoring Agreement authorizes the basic project requirements and formulation to be established directly between the project sponsor and MIT-LL. However, all contractual direction and authorization must come from the AFLCMC/AZS Contracting Officer.

Any agency of the U.S. Government may request MIT-LL to undertake studies, research, or technology development projects within the general scope of this contract. The following project documents relevant to the project sponsor are required to initiate a new project:

<table>
<thead>
<tr>
<th>Document</th>
<th>Description</th>
</tr>
</thead>
</table>
| Project Statement of Work       | Defines the specifically identifiable R&D work requirements, and non-technical aspects of project management, including selection and implementation of a sponsor-assigned Distribution Statement (as required by DoDI 5230.24) and sponsor-identification of projects that will use or generate Controlled Unclassified Information (CUI). This document is typically near-term, may evolve over time, and is formulated, managed, and maintained directly between the project sponsor and MIT-LL.  
**This document is not contractually binding:** therefore, it may be updated at any point between the sponsor and MIT-LL, if the updates do not change the broad scope of the Grey Book Technical Summary. |
| Grey Book Technical Summary     | A document MIT-LL and the sponsor collaborate on to establish a broad contract technical scope, which will become an attachment to the applicable Task Order issued under the Prime Contract, AND  
Fulfills the Sponsoring Agreement requirement for MIT-LL to develop a long term, strategic plan of the anticipated research area. |
| **Government Technical Assessment (GTA)** | Documents sponsor concurrence with the Grey Book technical summary, including an associated total estimated cost, total estimated period of performance, and the sponsor's severability determination. MIT-LL may facilitate this process by populating the Government Technical Assessment with basic project data but signature and submittal to AFLCMC/AZS is the responsibility of the sponsor. Submit the GTA to AFLCMC AZS at AFLCMC.AZS.MIT.LL@us.af.mil and copy MIT-LL Funding Operations at resFundingOps@ll.mit.edu |
| **Interagency Agreement** | Documents the written agreement between the sponsor ("Requesting Agency") and AFLCMC/AZS ("Servicing Agency") that governs the Requesting Agency's requirement and the assistance to be provided by the Servicing Agency. **Utilization of the Servicing Agency's contract with MIT-LL assumes that the sponsor's needs can be met utilizing the existing terms and conditions of the AFLCMC/AZS contract.** Both the sponsor's program/project manager who possesses the budget authority and authority to determine the bona fide need for the support and the AFLCMC/AZS Administrative Contracting Officer (ACO) must sign the agreement.

Sponsor will ONLY utilize the U.S. Treasury Interagency agreement General Terms and Conditions Form 7600A (form instructions are located here) and Interagency Agreement Order Form 7600B (form instructions are located here). IAW DoDI 5000.77. Sponsor must have a signed Interagency Agreement on file to initiate or fund any project. Contact the AFLCMC/AZS ACO with any questions. Submit the Interagency Agreement to AFLCMC AZS at AFLCMC.AZS.MIT.LL@us.af.mil and copy MIT-LL Funding Operations at resFundingOps@ll.mit.edu

**IMPORTANT INFORMATION, PLEASE READ:**
Per the Secretary of the Air Force (SAF/FMFC AFAFO) Reimbursement Accounting Guidance and Standard Operating Procedures and DoD FMR Volume 11A (Reimbursable Operations Policy), Chapter 1, located here, the combination of reimbursable customer orders and IAAs must contain without exception:

1. The authority for entering into the agreement, such as the "Economy Act" (31 U.S.C. § 1535) or the "Project Order Statute" (41 U.S.C. § 6307).
2. A description of the material or services required
3. The established dollar limits
4. The financing source or fund citation
<p>| | |</p>
<table>
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<tbody>
<tr>
<td>5.</td>
<td>The delivery requirements (this may be N/A if it does not apply)</td>
</tr>
<tr>
<td>6.</td>
<td>The payment provisions</td>
</tr>
<tr>
<td>7.</td>
<td>The duration of the agreement (e.g. beginning and ending date or it may include a statement as such: Period of performance will begin effective the date of the customer order acceptance and will not exceed 12 months)</td>
</tr>
<tr>
<td>8.</td>
<td>The IAA shall be signed by the Sponsoring Agency (Requesting Agency) prior to the Servicing Agency signature.</td>
</tr>
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</table>

AFLCMC/AZS will review all customer orders to ensure the required information is included on the Interagency Agreements (IAA). If the required information is not on the IAA, it will not be accepted and will be returned to the Requesting Agency for correction.

**NOTE 1**: Sponsor is responsible for ensuring the period of performance on the IAA and the period of performance for an individual research project identified on the Government Technical Assessment are consistent.

**NOTE 2**: Non-DOD’s (RBA): Prior to rejection of an IPAC, please contact AFLCMC/AZS to discuss potential reason(s) for rejection of IPAC.

3. Processing Timeline- Non-DoD Unclassified R&D Projects

AZS cannot begin the process to contractually incorporate the sponsor’s project on contract until a complete package is received. Once a complete package (MIT-LL New Start Documents, Interagency Agreement between the Sponsor and AFLCMC/AZS, Government Technical Assessment, Sponsor Funding Document) is received, AZS requires ~35 business days to document, review, and obtain the necessary approvals (AZS PM, FM, Contracting, and Legal) to issue a Task Order modification. Note: Projects with research involving the use of human subjects may require more time for additional Government reviews and approvals. No work may begin prior to a project being awarded on contract by AFLCMC/AZS.
4. Changing an existing project’s Cost or Period of Performance/Estimated Completion Date

All changes to an existing project require the sponsor to coordinate with MIT-LL. The following circumstances will require issuance of a modification by the AFLCMC/AZS Procuring Contracting Officer (PCO):

a) Cost. Changes to the total estimated cost require an updated and sponsor signed Government Technical Assessment, based on revised cost information provided by MIT-LL.

b) Period of Performance/Estimated Completion Date. Changes to the project’s total estimated period of performance/estimated completion date (no changes to total estimated cost) require written concurrence from the sponsor. Written concurrence may be provided directly to MIT-LL (email will suffice).

c) Grey Book Technical Summary. Changes within the broad scope described in the Grey Book Technical Summary may require an updated Grey Book Technical Summary be coordinated between the sponsor and MIT-LL. New work beyond the scope of the Grey Book Technical summary will normally require a new project to be initiated.

Note: Changes to the Project Statement of Work within scope of the Grey Book technical summary may be managed directly between the sponsor and MIT-LL and updated as necessary. If an update or extension to the current Interagency Agreement is needed, the sponsor should contact the AFLCMC/AZS Administrative Contracting Officer (ACO) directly (See section IV Points of Contact).

5. Funding projects

Reimbursable Budget Authority (RBA) will be used for funding documents from non-DoD agencies. Costs/invoices shall be paid consistent with fiscal law.

The sponsor’s program office must be the subject matter expert on the type of non-DoD funds being provided. Non-DoD sponsors will ensure their funding documents comply with the following:

a) AFI 65 – 118, All funding documents must contain:
   a. Period of Performance of the Project – including start and end date.
   Please contact AFLCMC/AZS or MIT/LL for contractual dates.
   b. Contract Number (FA8702-15-D-0001)
   c. Project Number
   d. Amount certified on funding document
b) **Include the statement:** “These funds are provided for obligation in support of MIT-Lincoln Laboratory Project Number ____. Project sponsor e-mail address for acceptance documentation is ____.”

c) Identify the year and the obligation life of these funds. For example, "FY21 – two-year funds", or "FY21 – one-year funds". If they are no-year funds, or the funds do not expire, that should be annotated.

d) Provide an Agency Location Code (ALC), Treasury Account Symbol (TAS) code, and a Program Element Code (PEC) for each Line of Accounting (LOA). These codes are required by Defense Financial and Accounting Services (DFAS) to process reimbursements through the Intra-Government Payment and Collection (IPAC) System. In addition, the USAF is required to follow the DoD Financial Management Regulations when funding work in support of a non-DoD agency. Specific codes can be found in FAQ #13 in Section V below.

e) Include the statement: "By signing this document, the signatory hereby verifies that the funds are of a type appropriate for the particulars of this specific requirement".

f) Include payment for a cost recovery charge to support the assisted acquisition service and meet the intent of the Economy Act (31 USC §1535 and §1536). The most current [Assisted Acquisition Cost Recovery Charge Letter](#) details instructions and the cost recovery charge amount, which is tiered, based on the type of action. The cost recovery charge is assessed on every line of accounting, and can be a separate line item, or taken directly out of the funding lines on the funding documents submitted by the sponsor. The IAA must include the statement "**I understand the purpose of the cost recovery charge and agree to make funds available to pay this cost per transaction**".

g) Provide a Determination and Findings (D&F) if citing authority under The Economy Act (FAR 17.502-2(c)). The D&F must be approved by a Contracting Officer of the requesting agency with authority to contract for the supplies or services to be ordered, or by another official designated by the agency head.

h) Period of Performances will conclude at the end of a month to align with MIT-LL’s billing cycle.

Submit all funding documents to the AFLCMC AZS/MIT-LL Finance Common Mailbox at AFLCMC.AZS.MIT.LL@US.AF.MIL and copy MIT-LL Funding Operations at resFundingOps@ll.mit.edu

Mailing address for AZS FM is:

AFLCMC/AZS
Attention: FFRDC Financial Management
Common reasons a funding document may not be accepted are located in FAQ #12 below.

B. Non-DoD Classified R&D Project Guidance

1. Initiating a new project

Due to the imprecise and evolving nature of R&D work, the “special relationship” between the FFRDC and the Government, and the need for efficient operation, AFLCMC/AZS designed a streamlined and flexible process requiring basic documentation from MIT-LL and the project sponsor.

During the Non-DoD project formation stage MIT-LL will assign a unique 5-digit project number (ex: MIT-LL Project Number 12345). This project number shall be used in all correspondence with both AFLCMC/AZS and MIT-LL. The Sponsoring Agreement authorizes the project requirements to be established directly between the project sponsor and MIT LL. However, all contractual direction and authorization must come from the AFLCMC/AZS Contracting Officer.

Any agency of the U.S. Government may request MIT-LL to undertake studies, research, or technology development projects within the general scope of the contract. This does not mean that every request will be fulfilled; there is a process to determine which work MIT LL will elect to take on. The following project documents relevant to the project sponsor are required to initiate a new project:

<table>
<thead>
<tr>
<th>Document</th>
<th>Description</th>
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<tr>
<td>Project Statement of Work (SOW)</td>
<td>Defines the specifically identifiable R&amp;D work requirements, and non-technical aspects of project management, including selection and implementation of a sponsor-assigned Distribution Statement (as required by DoDI 5230.24) and sponsor-identification of projects that will use or generate Controlled Unclassified Information (CUI). This document is typically near-term, may evolve over time, and is formulated, managed, and maintained directly between the project sponsor and MIT-LL. This document is not contractually binding, therefore, it may be updated at any point between the sponsor and MIT-LL, provided that the changes are within scope of the Grey Book Technical Summary.</td>
</tr>
</tbody>
</table>
If the SOW itself is classified MIT-LL and the project sponsor shall work together to create a Project SOW that will be maintained at the appropriate classification level.

<table>
<thead>
<tr>
<th><strong>Grey Book Technical Summary</strong></th>
<th>Developed collaboratively between MIT-LL and the sponsor, this document establishes a broad contract technical scope which will be an attachment to the applicable Task Order issued under the Prime Contract. AND Fulfills the Sponsors requirement for MIT-LL to develop a long term, strategic plan of the anticipated research area. The sponsor and MIT-LL will maintain this document at the appropriate classification level. Due to the classified nature of the work, when providing this document to AFLCMC/AZS, the Grey Book Technical Summary may simply state the project number and “classified” as the description.</th>
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<tbody>
<tr>
<td><strong>Special Checklist</strong></td>
<td>Documents the project sponsor concurrence with the Grey Book technical summary, the associated total estimated cost, total estimated period of performance, and if applicable, the sponsor’s severability determination. MIT-LL may facilitate this process by populating the checklist with basic project data. The sponsor is responsible for signing and submitting the checklist to AFLCMC AZS at <a href="mailto:AFLCMC.AZS.MIT.LL@us.af.mil">AFLCMC.AZS.MIT.LL@us.af.mil</a>. NOTE: The checklist is designed to facilitate review at an unclassified level. If the checklist cannot be filled out or sent at an unclassified level, AFLCMC AZS Contracting representatives will arrange review in an appropriate location. Ensure the document is marked per the program’s Security Classification Guidance.</td>
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</tbody>
</table>

- **Legend**
  - MIT-LL
  - Sponsor
  - Air Force

1. Sponsor and MIT-LL collaborate to define the research and development project
   - a) Project SOW
   - b) Grey Book Technical Summary
   - c) Cost and Schedule Information

2. MIT-LL internal reviews, approvals, and package submission to AFLCMC/AZS

3a. Sponsor signs the Special Checklist
   - Send Checklist through secure channels to MIT-LL and indicate whether Checklist is considered UNCLASSIFIED or CLASSIFIED

3b. Sponsor submits Funding Document
   - If document is considered unclassified, send directly to AFLCMC/AZS MIT-LL@us.af.mil, otherwise send through appropriate channels based on classification

4a. MIT-LL processes Checklist
   - If UNCLASSIFIED, MIT-LL sends Checklist directly to AFLCMC/AZS
   - If CLASSIFIED, MIT-LL secures Checklist in program space for AFLCMC/AZS review

5. AFLCMC review, documentation, and approval processes

6. Project approved – Task Order/Mod issued and funds obligated

**MIT-LL Starts Work**

3. Processing Timeline- New Classified Non-DoD R&D

AZS cannot begin the process to contractually incorporate the Sponsor project until a complete package is received. Once a complete package (MIT-LL New Project Start Documents, Sponsor Special Checklist, Sponsor Funding Document) is received, AZS requires ~37 business days to document, review, and obtain the necessary approvals (AZS PM, FM, Contracting, and Legal) to issue a Task Order/Modification. This includes two additional days for the AFLCMC/AZS CFO to review classified documents. Note: Projects with research involving the use of human subjects may require more time for additional Government reviews and approvals. The desired start date must be no earlier than 30 business days from when the sponsor expects to send their Special Checklist and Funding Document. **No work may begin prior to a project being awarded on contract by AFLCMC/AZS.**
4. Changing an existing project’s Cost or Period of Performance/Estimated Completion Date

All changes to an existing project require the sponsor to coordinate with MIT-LL. The following circumstances will require issuance of a modification by the AFLCMC/AZS PCO:

a) Cost. Changes to the total estimated cost require a Changes Checklist for Classified R&D Projects, with revised cost information provided by MIT-LL.

b) Period of Performance/Estimated Completion Date. Changes to the project’s total estimated period of performance/estimated completion date (no changes to total estimated cost) require written concurrence from the sponsor. Written concurrence may be provided directly to MIT-LL via email.

c) Grey Book Technical Summary
   1- Changes within the broad scope described in the Grey Book Technical Summary may require an updated Grey Book Technical Summary be coordinated between the sponsor and MIT-LL. New work beyond the scope of the Grey Book Technical summary will normally require a new project to be initiated.
   2- Changes to the Grey Book Technical Summary, to include the total estimated cost or total estimated period of performance, require AFLCMC/AZS contracting action. When this occurs, sponsor shall complete a Changes Checklist for Classified R&D Projects, provide to MIT-LL through secure channels, and indicate whether the Checklist is considered Unclassified or Classified.

Note: Changes to the Project Statement of Work within scope of the Grey Book technical summary may be managed directly between the sponsor and MIT-LL and updated as necessary.

If an update or extension to the current Interagency Agreement is needed, the sponsor should contact the AFLCMC/AZS Administrative Contracting Officer (ACO) directly.

If the completed Changes Checklist for Classified R&D Projects is considered Unclassified, MIT-LL will send the Checklist directly to AFLCMC/AZS. If considered Classified, MIT-LL will secure the Checklist in their program space for AFLCMC/AZS review.
5. Funding classified projects

Follow the same guidance as listed on page 9 under Funding Projects.

Please include the statement: “These funds are provided for obligation in support of MIT-Lincoln Laboratory Project Number _____. Project sponsor e-mail address for acceptance documentation is ____.”

If the funding document is unclassified, sponsor should send their funding document directly to the AFLCMC/MIT-LL Finance Common Mailbox: AFLCMC.AZS.MIT.LL@us.af.mil and cc’d MIT-LL Funding Operations at resFundingOps@ll.mit.edu

Mailing address for AZS FM is:

AFLCMC/AZS
Attention: FFRDC Financial Management
20 Schilling Circle
Bldg. 1305, 3rd Floor
Hanscom AFB, MA 01731-2800

If the funding document is classified, sponsor should send their document through appropriate channels based on classification.

Common reasons a funding document may not be accepted are located in FAQ #12.
C. Deobligations

If deobligation of funds is required or line of accounting adjustments by sponsor should be needed, send appropriate funding documents for your deobligations or line of accounting changes directly to AFLMC Common Mailbox: AFLCMC.AZS.MIT.LL@us.af.mil and copy MIT-LL Funding Operations at resFundingOps@ll.mit.edu.

All non-DoD customers must send AFLCMC/AZS a form 7600B to deobligate funding off of contract.

Mailing address for AZS FM is:

AFLCMC/AZS  
Attention: FFRDC Financial Management  
20 Schilling Circle  
Bldg. 1305, 3rd Floor  
Hanscom AFB, MA 01731-2800

If the funding document is considered classified, sponsor should send their document through appropriate channels based on classification. AFLCMC/AZS will coordinate with MIT-LL for concurrence with de-obligation request. Please note that deobligation of funds doesn’t mean that the project is closed as final billing may still need to occur as well as ACO disposition of Government property.

D. Annual Sponsor Evaluation

An annual sponsor evaluation for MIT Lincoln Laboratory is required by the Department of Defense Sponsoring Agreement. This evaluation of sponsored research is intended to assure the DoD of product quality and to identify areas of improvement. Each Government Program Manager sponsoring a MIT-LL project should complete an evaluation of contractor performance once a year. AFLCMC/AZS will send a request for the evaluation each October, with a response date of January (three months later).
III. Estimated Processing Timelines

Special Note: This is contingent on receipt of complete packet. This includes the MIT-LL submission of all required documents (Signed GTA, special checklists, etc.) and funding.

<table>
<thead>
<tr>
<th>New Projects</th>
<th>Business Days</th>
</tr>
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<tbody>
<tr>
<td>Non DoD (Non Special / Unclass)</td>
<td>35</td>
</tr>
<tr>
<td>Non DoD (Special / Classified)</td>
<td>37</td>
</tr>
</tbody>
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<tr>
<th>PoP Change</th>
<th>Business Days</th>
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<tbody>
<tr>
<td>Non DoD (Non Special / Unclass)</td>
<td>20</td>
</tr>
<tr>
<td>Non DoD (Special / Classified)</td>
<td>22</td>
</tr>
</tbody>
</table>

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<tr>
<th>Cost Changes</th>
<th>Business Days</th>
</tr>
</thead>
<tbody>
<tr>
<td>Non DoD (Non Special / Unclass)</td>
<td>32</td>
</tr>
<tr>
<td>Non DoD (Special / Classified)</td>
<td>34</td>
</tr>
</tbody>
</table>

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<tr>
<th>Incremental Funding</th>
<th>Business Days</th>
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</thead>
<tbody>
<tr>
<td>Non DoD (Non Special / Unclass, Special / Classified)</td>
<td>37</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>De-Obligations, Supplemental, and Administrative</th>
<th>Business Days</th>
</tr>
</thead>
<tbody>
<tr>
<td>De-Obligations All</td>
<td>21</td>
</tr>
<tr>
<td>Supplemental Agreement All</td>
<td>18</td>
</tr>
<tr>
<td>Administrative All</td>
<td>20</td>
</tr>
</tbody>
</table>

IV. Points of Contact

For unclassified communication only
AFLCMC/AZS Program Manager Common Inbox: AFLCMC.AZS.MIT.LL@us.af.mil
AFLCMC/AZS Financial Management Common Inbox: AFLCMC.AZS.MIT.LL@us.af.mil
AFLCMC/AZS Financial Management Fax: 781-225-2141
MIT-LL Finance/Funding Operations Common Inbox: resFundingOps@ll.mit.edu

Classified communications should be in accordance with agency and project specific security requirements.

AFLCMC/AZS Personnel - POC list can be found here.
V. Frequently Asked Questions (FAQs)

1. What is a Grey Book Technical Summary, and why does that get incorporated into the Prime Contract instead of my project Statement of Work?
   The Grey Book Technical Summary is a high level description of the long term, broad technical scope of the research project. The nature of R&D work requires flexibility in managing the technical requirements. A broad technical scope via the Grey Book Technical Summary is incorporated into the Prime Contract to provide the sponsor and MIT-LL with maximum flexibility in directly managing their research projects. This approach limits the need for numerous contract changes as the research requirements and technical approach evolve.

2. Why is the total estimated cost and the total estimated period of performance (POP) different from the schedule and cost detailed in my project Statement of Work?
   The total estimated cost and the total estimated POP in the Government Technical Assessment is an estimated cost/schedule associated with the entire broad scope of work described in the Grey Book Technical Summary. It is intended to capture the totality of the potential research effort to again avoid the administrative burden of separately approving and contracting for short term segments of work. There is no commitment on the sponsor’s part to fund the entire estimated cost, unless the project must be fully funded in accordance with Financial Management Regulations.

3. What are the advantages of having a long-term, broad technical scope of work (i.e. Grey Book Technical Summary), with a Total Estimated Cost and Total Estimated POP?
   Having a longer term, broad technical scope of work, with an associated Total Estimated Cost and Total Estimated POP maximizes sponsor and MIT-LL flexibility in executing and managing their projects, while minimizing the number of contractual actions/changes. Having a narrow scope of work with a short term cost and schedule would result in additional processing, paperwork, and administration for all parties, which could lead to unnecessary project delays. The sponsor is only responsible for funding the current increment and may stop funding and therefore stop the research at any time.

4. What is a Government Technical Assessment?
   The Government Technical Assessment ensures and documents sponsor concurrence with the Grey Book Technical Summary, including the associated total estimated cost, the total estimated period of performance based on MIT-LL cost and schedule information. The AFLCMC /AZS Contracting Officer will use this assessment in performing a fair and reasonable cost determination.

5. Does signing the Government Technical Assessment oblige me to the total estimated cost and total estimated period of performance?
Signing the Government Technical Assessment is NOT a commitment of the part of the sponsor to fund the entire estimated cost. As an incrementally funded, cost reimbursable contract vehicle, and in accordance with the Limitation of Funds clause, FAR 52.232-22, the Government is not obligated to reimburse the Contractor for costs incurred in excess of the total amount allotted by the Government. The sponsor is only committed to the project to the extent funds have been obligated against the individual project contract line item.

6. **What is the difference between a Severable and a Non-Severable project, and how does that impact the total estimated period of performance?**

A non-severable project is one that produces a single or unified outcome, product, or report that cannot be subdivided for separate performance in different fiscal years. Non-severable projects have no period of performance limitation. As a research laboratory, the majority of MIT-LL projects are considered non-severable.

A severable project is one where the sponsor realizes a benefit at the time services are performed, even if the project has not been performed to completion.

Projects that are considered severable and are funded with an annual appropriation have statutory limitations on the period of performance. Projects that are non-severable, and are funded with an annual appropriation (e.g. O&M funds), do not have period of performance limitations but must be fully funded at award. It is also important to note that severability is based on the nature of the work not the budget available. The sponsor should verify with their agency Financial Manager/Budget Specialist if they are unsure as to the severability or period of performance restrictions based on the appropriation. The Requesting Agency and Servicing Agency must coordinate on the severability of the work.

7. **How long does it take for a new project to go on contract?**

After MIT-LL and sponsor submission of all required documents, AFLCMC/AZS generally takes 35-37 business days to document, review, and obtain approval for a new project to go on contract. Certain projects require more time than others due to the project type (Non-DoD Unclassified and Classified) and research work involved (e.g., projects with research involving the use of human subjects may require more time for additional reviews, determinations and approvals. Also, special projects that are unable to process a special checklist at an unclassified level may require additional time).

8. **Whom should I contact if I have issues with MIT-LL’s performance?**

The first contact should be through direct communication with the MIT-LL Project manager or principle investigator performing your individual project. If that fails to resolve the issue the Sponsor may email AFLCMC.AZS.MIT.LL@us.af.mil or call the AFLCMC/AZS Program Management or Contracting POCs identified in Section IV.
9. **How is property acquired or developed under my research project accounted for?**

The purpose of the MIT-LL contract is to perform research and deliver the results of that research to the project sponsor. MIT-LL is prohibited from competing with private industry and producing or delivering supplies or end items to Government customers. As such all equipment and other property items acquired or developed by LL in the performance of sponsored research are U.S. Government property which remains accountable under the Laboratory’s Prime Contract with the Air Force. As such, they are not available as contract deliverables to the project sponsor. However, in accordance with established procedures, if such items are needed to fulfill requirements for field testing, operational evaluation and or data gathering, they may be available for formal transfer to the sponsor during the project or once the research project is completed.

Questions on how to initiate a property transfer may be addressed to the AFLCMC/AZS ACO. Other items acquired under the project can be available for transfer to the sponsor provided other sponsored research programs at the Laboratory have no requirement for the property.

10. **How can I receive a copy of the contract modification or funding acceptance documents?**

Contract modifications and funding acceptances are disbursed ONLY to the FM Points of Contacts that are listed on the funding documents. Please check Electronic Data Access (EDA) via Procurement Integrated Enterprise Environment (PIEE) for a copy of the award/modification prior to submitting a request to AFLCMC/AZS.

11. **How can I ensure my funding document will be accepted?**

Common errors for all funding documents include:

- Project number is missing
- Incorrect appropriation in the line of accounting
- Unsigned Interagency Agreements (IAAs) order Form 7600A (form instructions are located here) & 7600B (form instructions are located here).
- Hand written, pen & ink, changes
- Lack of Compliance with AFI 65-118 as outlined in Section II Item 5a. on page 9

12. **What are the codes required to be included on funding documents?**

- Agency Location Code (ALC) – 0000-3801 (required for Non-DoD sponsors)
- Treasury Account Symbol (TAS) code – 057202220233600 (For all FY21 IAA documents, sponsor must include Air Force TAS code)
- Business Partner Number (BPN) - DODFA8702
- BETC – DISB (Required for Non-DoD sponsors)
- Product Service Code (PSC) – AC32

These codes are required by Defense Financial and Accounting Services (DFAS) to process reimbursements through the Intra-Government Payment and Collection (IPAC) System. In addition, the USAF is required to follow the DoD Financial Management Regulations when funding work in support of a non-DoD agency.

13. Is the Contractor (MIT LL) a party to the Interagency Agreement (IAA)?

No. By definition the IA is not a contract but an internal agreement solely between two Government parties where one Government party (Requesting Agency) is asking to use the services of another Government party (Servicing Agency). In this case, the non-DOD Agency is requesting to use the acquisition and contracting services of AFLCMC/AZS and the existing research contract between AFLCMC/AZS and MIT LL in order to meet the research needs of the non-DOD agency.

14. Does the non-DOD Requesting Agency need to provide a contracting officer to oversee the non-DOD Agency’s research program?

No. The IAA provides AFLCMC/AZS agreement that the non-DOD Requesting Agency can use the existing contract between MIT LL and AFLCMC/AZS to meet the non-DOD Agency needs. As such only the AFLCMC/AZS Contracting Officer(s) have contracting authority over this FFRDC contract and only the AFLCMC/AZS Contracting Officer(s) can provide contractual direction to MIT LL. The non-DOD Agency is responsible for technical and programmatic oversight of their individual research programs but all contracting matters are solely the responsibility of AFLCMC/AZS Contracting Officers.
### VI. Attachments

#### Attachments Required for Initiating a New R&D Project

<table>
<thead>
<tr>
<th>Attachments</th>
<th>Unclassified Non-DoD</th>
<th>Classified Projects</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Grey Book Technical Summary</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>2. Government Technical Assessment</td>
<td>X</td>
<td></td>
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<tr>
<td>3. Interagency Agreement</td>
<td>X</td>
<td></td>
</tr>
<tr>
<td>4. Special Checklist for Classified R&amp;D Projects</td>
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<td>X</td>
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#### Other Attachments

<table>
<thead>
<tr>
<th>Attachments</th>
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<th>Classified Projects</th>
</tr>
</thead>
<tbody>
<tr>
<td>5. Assisted Acquisition Cost Recovery Charge Letter</td>
<td>X</td>
<td>Non-DoD only</td>
</tr>
<tr>
<td>6. Changes Checklist for Classified R&amp;D Projects</td>
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